

# Planning Commission Staff Report

MEETING DATE: January 12, 2021 STAFF: Brian L. Harker, Planner

**PROJECT NAME:** Miller Duplexes

CASE NUMBER/REQUEST: Case 21-100-01 – Rezoning – David Miller seeks to rezone 19401 E. US 24

Highway from C-1 (Neighborhood Commercial) to R-12 (Two-Family

Residential)

**APPLICANT:** David Miller, AMCS

OWNER: Hertbert Varnell, RM

PROPERTY ADDRESS/LOCATION: 19401 E. US 24 Highway/US 24 Highway and Davis Road

**SURROUNDING ZONING/LAND USE:** 

**North:** Unincorporated Jackson County...convenience store

Northwest: C-1...daycare facility

**South:** R-A...single-family residences

**East:** R-30/PUD...single-family residences

West: C-1...church property

# **PUBLIC NOTICE:**

Letter to adjoining property owners – December 22, 2020

Public Notice published in the Independence Examiner – December 26, 2020

Signs posted on property – December 23, 2020

# **FURTHER ACTION:**

Following action by the Planning Commission, this rezoning request is scheduled for its first reading by the City Council on February 1, 2021 and the public hearing/second reading on February 16, 2021.

# **RECOMMENDATION**

Staff recommends APPROVAL of this rezoning request.

# PROJECT DESCRIPTION & BACKGROUND INFORMATION

#### PROJECT DESCRIPTION:

David Miller, AMCS seeks to rezone this property at 19401 E. US 24 Highway from C-1 (Neighborhood Commercial) to R-12 (Two-Family Residential) to permit the development of eight duplex properties.

Current Zoning: C-1 Proposed Zoning: R-12

**Present Legal:** Davis Corner – Lot 1 **Proposed Lots/Tracts:** 8 lots and a tract

Current Use: Vacant field Proposed Use: Duplexes

Acreage: Total acreage: 2.81-acres

# **PROJECT:**

David Miller, AMCS intends to develop a nine-lot subdivision with a detention tract. Except for Lot 9 (site of an existing daycare facility), all are subject to the requested down zoning from C-1 (Neighborhood Commercial) to R-12 (Two-Family Residential). The applicant sees this property, extending considerably south of US 24 Highway, as more viable for residential than commercial uses.

The floorplan provided shows a one car garage (and thus a driveway) for each unit. There will one duplex (two-units) per lot. Because additional direct access across the US 24 Highway right-of-way and a portion of N. Davis Road is prohibited, proposed Lots 7 and 8 will need to be accessed from the southeastern portion of Lot 7.

Following the rezoning, creation of Preliminary and Final Plat are necessary before building permits can be issued.

### **ANALYSIS**

# Consistency with Independence for All, Strategic Plan:

The proposal fulfils the Goal, "Achieve livability, choice, access, health and safety through a quality, built environment".

# **Comprehensive Plan Guiding Land Use Principles:**

The Imagine Independence 2040 Comprehensive Plan outlines principles for providing a variety of housing options, ensuring a balance of housing types, and promoting a mix of housing types within neighborhoods.

### **Historic and Archeological Sites:**

There are no apparent historic/archeological issues with this property.

# **Public Utilities and Fire Protection:**

The Water Department indicates there will need to be a 6-inch water main extension and fire hydrants installed along the west side of N. Davis Road from E. Davis Road to the north at a cost to the developer. A 15-foot wide easement will need to be granted for this purpose. Currently, there is a 15-foot wide easement on Lot 8 along the US 24 Highway along the right-of-way.

Sanitary sewers are accessible nearby and electrical service is readily available in the rights-of-way.

# **Detention Basin:**

A detention basin for the development will be constructed on a tract at the southeast corner of the property.

# **Public Improvements:**

Development Engineering will require half-street improvements and sidewalks along the west and north sides of N. Davis Road and E. Davis Road, south of E. Millhaven Street.

**Covenants:** The development will be required to from a Homes Association to take care of the common ground and any signage, to maintain the drainage basin and govern other things the owner's decide need controlled. A draft will be provided with the Final Plat.

# **REVIEW CRITERIA**

Recommendations and decisions on rezoning applications must be based on consideration of all the following criteria:

1. Conformance of the requested zoning with the Comprehensive Plan.

The Comprehensive Plan envisions Residential Neighborhood uses for this site.

2. Conformance of the requested zoning with any adopted neighborhood or sub-area plans in which the property is located or abuts.

The neighborhood is at the periphery of the Little Blue Parkway sub-plan area.

3. The compatibility of the proposed zoning with the zoning and use of nearby property, including any overlay zoning.

The area of the rezoning lies between commercial and residential zonings and uses; and multiple-family and single-family zonings and uses.

4. The compatibility of the proposed zoning and allowed uses with the character of the neighborhood.

The proposed duplex-use will fit in well being sited between commercial uses and the highway to the north and west and the single-family residential uses laying to the south and east.

5. The suitability of the subject property for the uses to which it has been restricted under the existing zoning regulations.

The property lies a little too far east of the commercial corridor along US 24 Highway. Further, N. Davis Road is not a major (or through) crossroad.

6. The length of time the subject property has remained vacant as zoned.

The existing property has been undeveloped for decades.

- 7. The extent to which approving the rezoning will detrimentally affect nearby properties.

  As this tract has been vacant, while zoned C-1 for decades, down zoning and allowing duplex development will not be detrimental to nearby commercial and single-family residential uses.
- 8. The gain, if any, to the public health, safety and welfare due to denial of the application, as compared to the hardship imposed upon the landowner, if any, as a result of denial of the application.

If the rezoning is denied, it would impose a hardship on the owner as it would prevent the applicant from developing the property with a more marketable use. Approval would limit the property to less intense uses than the current zoning would permit.

# **EXHIBITS**

- 1. Applicant's letter
- 2. Floor plan
- 3. Mailing affidavit, map and mailing list
- 4. Proposed plat
- 5. Zoning map
- 6. Comprehensive plan